



**ANNUAL REPORT**  
**2021-22**

**Foreword from the Chairman**  
(to be added)

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## **Introduction**

Police and Crime Commissioners (PCCs) were introduced through the Police Reform and Social Responsibility Act 2011, which significantly changed the arrangements for police accountability and governance in England and Wales. Through this legislation Police and Crime Panels (PCPs) were established to provide scrutiny and support to PCCs.

This annual report covers the first term in office of Ms Donna Jones, who was elected to serve as PCC for Hampshire from May 2021 - May 2024.

## **The Role of the Police and Crime Commissioner**

Nationally, PCCs exist to ensure that the policing needs of their communities are met as effectively as possible, to be the voice of the people and hold the police to account. They are to give the public—to which they are directly accountable—a voice at the highest level of policing. They are expected to do this by:

- securing efficient and effective police for their area;
- appointing the Chief Constable, holding them to account for running the force, and if necessary dismissing them;
- setting the police and crime objectives for their area through a Police and crime plan;
- setting the force budget and determining the precept;
- contributing to the national and international policing capabilities set out by the Home Secretary; and
- bringing together community safety and criminal justice partners, to make sure local priorities are joined up.

Legislation protects the operational independence of the police, making it clear that the Chief Constable retains command and control of police officers and staff.

Contact details for the PCC for Hampshire can be found in Appendix 1.

## **The Police & Crime Plan**

The PCC sets out in a Police and Crime Plan the objectives for their term of office. This document is of great importance to the PCP as a point of reference in fulfilling its duty to scrutinise and review the actions and decisions of the PCC. Following review of the draft plan by the PCP at its meeting on 12 November 2022, Ms Jones launched her 'More Police Safer Streets' Crime Plan. Through this plan her key priorities were defined as:

1. 600 more Police Officers by 2023
2. Improve police visibility – bringing policing to your community
3. Tackle anti-social behaviour
4. Making it easier to report crime through 101
5. Prevent young people from committing crime
6. Zero tolerance approach on knife crime
7. Crack down on unauthorised encampments
8. Improved outcomes for victims
9. Targeting rural crime

The Police and Crime plan can be found online at:

<https://www.hampshire-pcc.gov.uk/commissioner/police-crime-plan>

### **The Role of the Police & Crime Panel (PCP)**

The PCP is a joint scrutiny body of the local authorities in the Policing area who perform a number of functions in relation to the PCC and their role. These include:

- To review the draft Police and Crime Plan
- To scrutinise the PCC's Annual Report
- To review and scrutinise decisions and actions by the PCC
- To review and veto the PCC's proposed Council Tax precept levels
- To review the PCC's Conduct – the PCP can suspend the PCC if they are charged with 2 year imprisonable offence and report to Independent Office for Police Conduct (IOPC), however they cannot remove the PCC from office.
- To confirm the Chief Constable's appointment.
- To appoint an acting PCC, if required.

Hampshire PCP fulfils all of these duties in relation to the PCC for Hampshire (and the Isle of Wight). Later sections of this report go into further detail on how and when each of these duties (if applicable) were fulfilled for 2021/22.

The PCP can require the PCC or their staff to be in attendance at PCP meetings. The PCP can also invite the Chief Constable or partners, responsible for helping to assist in the delivery of the Police and Crime Plan, to attend meetings of the PCP (although they do not have a statutory duty to attend).

### **Members of the Hampshire Police and Crime Panel**

The PCP is made up of representatives from each of the Local Authorities in the Hampshire Police area, which includes the cities of Portsmouth and Southampton, the Isle of Wight as well as Hampshire County Council and the 11 Borough and District authorities within it. They are joined by three additional local authority co-

opted members, who sit on the PCP in order to better meet the ‘balanced appointment objective’, and two independent co-opted members, who are appointed through a competitive recruitment process to add to the collective spread of experience and knowledge. The PCP therefore has 20 members; the maximum size that it may be by law. All members – appointed and co-opted - have the same status and rights on the PCP.

The 15 local authorities in Hampshire and the Isle of Wight are:

- Basingstoke and Deane Borough Council
- East Hampshire Borough Council
- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Hart District Council
- Havant Borough Council
- Isle of Wight Council
- New Forest District Council
- Portsmouth City Council
- Rushmoor Borough Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

The PCP must be politically balanced, reflecting the political make-up of the councils in Hampshire. Each of the 15 councils has its own process for appointing its representative on the PCP.

Membership of the PCP for 2021/22 was as follows:

- Councillor Dave Ashmore (*Liberal Democrat, Portsmouth City Council*)
- Councillor Stewart Bailey (*Liberal Democrat, Hart District Council*)
- Councillor Narinder Bains (*Conservative, Havant Borough Council*)
- Councillor John Beavis MBE (*Conservative, Gosport Borough Council*)
- Councillor Geoff Blunden (*Conservative, New Forest District Council*)
- Councillor Simon Bound - **Chairman** (*Conservative, Basingstoke and Deane Borough Council*)
- Councillor Trevor Cartwright MBE (*Conservative, Fareham Borough Council*)
- Councillor Tonia Craig (*Liberal Democrat, Eastleigh Borough Council*)

- Councillor Lee Jeffers (*Conservative, Additional Local Authority Co-opted Member*)
- Councillor Andrew Joy (*Conservative, Hampshire County Council*)
- Councillor Phillip Lashbrook (*Conservative, Test Valley Borough Council*)
- Councillor Ken Muschamp (*Conservative, Rushmoor Borough Council*)
- Councillor David McKinney (*Conservative, East Hampshire Borough Council*)
- Councillor Margot Power (*Liberal Democrat, Winchester City Council*)
- Councillor Matthew Renyard (*Labour, Additional Local Authority Co-opted Member*)
- Councillor Ian Stephens (*Independent, Isle of Wight Council*)
- Dave Stewart – **Vice Chairman** (*Independent Co-opted Member*)
- Councillor Sarah Vaughan (*Conservative, Southampton City Council*)
- Shirley Young (*Independent Co-opted Member*)

The following Members also served on the PCP during 2021/22:

- Councillor Matthew Magee – until 30 July 2021 (*Conservative, Southampton City Council*)
- Councillor Mark Steele – until 8 November 2021 (*Conservative, New Forest District Council*)

### **Work Programme of the PCP**

In 2021/22, the PCP undertook its statutory duties and requested to review items at its meetings that related to decisions and actions taken by the PCC for Hampshire. More details are outlined within the table below and full details of the reports can be viewed online, along with recordings of the meetings at:

<https://democracy.hants.gov.uk/ieListMeetings.aspx?CommitteId=185> :

<b><u>Meeting Date</u></b>	<b><u>Key Agenda Items</u></b>
2 July 2021 - AM	<ul style="list-style-type: none"> <li>• PCP Appointments report and membership of working groups reviewed.</li> <li>• Chairman and Vice Chairman elected.</li> <li>• Announcements heard from the newly elected PCC</li> <li>• PCP Annual report agreed</li> <li>• PCP Annual Complaints report received</li> <li>• PCP Financial monitoring and budget agreed.</li> <li>• PCP Governance update agreed</li> <li>• PCP future meetings and work programme considered.</li> </ul>

2 July 2021 - PM	<ul style="list-style-type: none"> <li>• Confirmation Hearing for the appointment to the role of Deputy Police and Crime Commissioner</li> </ul>
27 September 2021	<ul style="list-style-type: none"> <li>• Confirmation Hearing for the appointment to the role of Chief Executive (OPCC)</li> <li>• Appointment of local authority co-opted member</li> </ul>
12 November 2021	<ul style="list-style-type: none"> <li>• Draft Police and Crime Plan reviewed, and recommendations made to the PCC.</li> <li>• Membership of working groups agreed</li> <li>• PCP future meetings and work programme considered.</li> </ul>
28 January 2022	<ul style="list-style-type: none"> <li>• Scrutiny of the PCC's proposed precept.</li> <li>• Police and Crime Plan delivery update heard.</li> <li>• Update from the PCP working groups heard.</li> <li>• PCP future meetings and work programme considered.</li> </ul>
8 April 2022	<ul style="list-style-type: none"> <li>• Update on PCC's office arrangements heard.</li> <li>• Police and Crime Plan delivery update heard.</li> <li>• Update on the PCC's Estates Strategy heard.</li> <li>• PCC's Draft Annual report reviewed, and recommendations made to the PCC.</li> <li>• Update from the PCP working groups heard.</li> <li>• PCP future meetings and work programme considered.</li> </ul>
25 April 2022	<ul style="list-style-type: none"> <li>• Confirmation Hearing for the appointment to the role of Chief Executive (OPCC)</li> <li>• PCP Governance update agreed</li> </ul>

### **Working Groups and Sub-Committee**

In July 2018, the Panel's Complaints Sub-Committee was appointed as a formal Sub-Committee of the Panel, following its previous status as a working group. The Complaints Sub-Committee is responsible for handling complaints made against the PCC and for informally resolving non-criminal complaints, as well as conduct matters that are referred to the Panel by the IOPC. Meetings of the Complaints Sub-Committee are held in public, with an annual report outlining complaints activity for the previous 12 months presented to the Panel at each AGM.

The working groups of the PCP undertake activities separate to the formal meetings of the PCP, in order to support the business, set out within its work programme. The working groups of the PCP undertake much of the detailed work that would otherwise take up significant time in a formal public meeting. Outcomes of these meetings are reported to the PCP prior to any review of the relevant item on the agenda.

The PCP has two long-standing working groups; one that meets to consider detailed information in advance of the scrutiny of the precept, and one that meets to review the implementation of the Police and Crime Plan. A new working group focused upon equality, diversity and inclusion was introduced in 2020/21.

Membership of these groups for the 2021/22 municipal year can be found below.

### Complaints Sub-Committee

The PCP is responsible for handling complaints made against the PCC, and for informally resolving non-criminal complaints, as well as complaints or conduct matters that are referred to the PCP by the IOPC.

During 2021/22 the Complaints Sub-Committee met on four occasions.

Meeting Date	Purpose
2 September 2021	<p>To review a complaint made against the Police and Crime Commissioner in line with the informal resolution process.</p> <p>To receive a report outlining occasions where the informal resolution process was disappplied, in accordance with the Protocol for the Informal Resolution Procedure, during the period 1 September 2020 – 1 September 2021</p>
18 October 2021	To review a complaint made against the Police and Crime Commissioner in line with the informal resolution process.
9 February 2022	To review complaints made against the Deputy Police and Crime Commissioner in line with the informal resolution process.
12 April 2022	<p>To review a complaint made against the Police and Crime Commissioner in line with the informal resolution process.</p> <p>To review a decision to restrict access in accordance with the Guidance Note on the management of unreasonable complainant behavior.</p>

Papers for these meetings can be viewed online at <https://democracy.hants.gov.uk/ieListMeetings.aspx?Committeeld=671>

Membership of the Sub-Committee for 2021/22 was follows:

- Councillor John Beavis MBE
- Councillor Tony Jones
- Councillor Philip Lashbrook
- Councillor Ken Muschamp
- Dave Stewart (Chairman)

#### Police and Crime Plan Working Group

This working group was set up in July 2016 in order to review the draft Police and Crime Plan prior to the PCP's scrutiny of it in October 2016. It has remained active since this time for the purpose of monitoring the implementation plan, and through this to set themes for scrutiny, taking a lead on the work in this area on behalf of the PCP.

The Police and Crime Plan working group met on three occasions in 2021/22.

<u>Meeting Date</u>	<u>Purpose</u>
19 October 2021	Within each of the meetings, Members of the working group received update on and discussed in detail development of and delivery against the Police and Crime Plan, ahead of each PCP meeting. Meetings were attended by the PCC and officers of the OPCC who provided verbal and written updates to Members.
3 March 2022	
21 June 2022	

Membership of the Police and Crime Plan Working Group for 2021/22 was as follows:

- Councillor Simon Bound
- Councillor David McKinney
- Councillor Ken Muschamp
- Councillor Matthew Renyard
- Councillor Sarah Vaughan (Chairman)

#### Finance Working Group

The PCP set up the Finance working group in 2012/13 in order to scrutinise the PCCs proposed budget and related financial papers, prior to the PCP's review of the proposed precept. It has continued to meet in order to review information in advance of the annual scrutiny of the proposed precept. The Finance working group met on four occasions during 2021/22. Meetings were attended by the PCC and officers of

the OPCC, who provided verbal updates and draft reports for the working group to review.

<b>Police and Crime Panel – Finance Working Group</b>		
<u>Meeting Date</u>	<u>Purpose</u>	<u>Overview</u>
28 October 2021	Review precept planning	Reviewed planning being undertaken by the OPCC in preparation for the precept setting.
15 December 2021		
19 January 2022		
25 January 2022	Review draft precept and associated finance papers	Reviewed draft precept and supporting information in advance of briefing the full PCP, at its meeting on 28 January 2022. Further agreed questions to be proposed by the Finance Working Group to be taken forward to the PCP meeting.

Membership of the Finance working group for 2021/22 was as follows:

- Councillor Stuart Bailey
- Councillor John Beavis MBE
- Councillor Margot Power
- Councilor Mark Steele (Until November 2021)
- Shirley Young (Chairman)

#### Equality and Diversity Working Group

At its meeting of 2 October 2020, the Panel agreed to create an Equality and Diversity working group to scrutinise and support the then Commissioner's pledge to support vibrant and inclusive communities across Hampshire and the Isle of Wight and to enhance the work of the PCP in their statutory responsibility to contribute to the development of the Police and Crime Plan. The working group met once during 2020/21.

<u>Meeting Date</u>	<u>Purpose</u>
12 January 2022	Members of the working group reviewed progress in matters of equality, diversity and inclusion led by the Commissioner and her office. The meeting was attended by the PCC and officers of the OPCC, who provided a

	verbal update to members.
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Membership of the Equality and Diversity working group for 2020/21 was as follows:

- Councillor Narinder Bains (Chairman)
- Councillor Simon Bound
- Councillor Matthew Renyard
- Councillor Ian Stephens

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## 2022/23 Outline Work Programme

<u>Meeting Date</u>	<u>Key Agenda Items</u>
8 July 2022 10.00am Winchester	<ul style="list-style-type: none"><li>• PCP Appointments Report</li><li>• Election of Chair and Vice Chair</li><li>• Public questions</li><li>• PCC Office Arrangements update</li><li>• PCC Police and Crime Plan Performance and Delivery update</li><li>• PCC Estates Strategy update</li><li>• PCP Annual Report</li><li>• Annual Complaints report</li><li>• PCP Finance Monitoring and budget</li><li>• PCP Sub-Committee ad Working group arrangements</li><li>• PCP future meetings and work programme</li></ul>
21 October 2022 10.00am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• PCC Annual Report</li><li>• PCC Police and Crime Plan Performance and Delivery update</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>
27 January 2023 10.00am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• PCC precept 2021/22</li><li>• PCC Police and Crime Plan Performance and Delivery update</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>
14 April 2023 10am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• PCC Police and Crime Plan Performance and Delivery update</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>

Contact Details

Hampshire County Council is the Host Authority for the Hampshire Police and Crime (PCP) on behalf of the 15 local authorities in Hampshire and the Isle of Wight.

The Hampshire PCP is a joint committee of all 15 local authorities, consisting of a representative from each, three additional local authority co-opted members, and two independent co-opted members. The PCP can be contacted via:

Hampshire Police and Crime Panel  
Members Services  
Elizabeth II Court South, The Castle  
Hampshire County Council  
Winchester  
SO23 8UJ

Telephone: 0370 779 6176

Email: [Hampshire.pcp@hants.gov.uk](mailto:Hampshire.pcp@hants.gov.uk)

Website: <https://www.hants.gov.uk/aboutthecouncil/governmentinhampshire/police-crime-panel>

Papers for all meetings held in public are published online. Meetings are broadcast live and anyone can come along to observe the meetings in person:

<http://democracy.hants.gov.uk/mgCommitteeDetails.aspx?ID=185>

The public are encouraged to ask questions of the PCP:

<https://www.hants.gov.uk/aboutthecouncil/governmentinhampshire/police-crime-panel/get-involved>

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The Police and Crime Commissioner for Hampshire can be contacted via the Office of the Police and Crime Commissioner:

Office of the Police and Crime Commissioner  
St George's Chambers  
St George's Street  
Winchester  
SO23 8AJ

Telephone: (01962) 871595

Email: [opcc@hampshire.pnn.police.uk](mailto:opcc@hampshire.pnn.police.uk)

Website: [www.hampshire-pcc.gov.uk](http://www.hampshire-pcc.gov.uk)